

Message Text

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PAGE 01 NATO 06307 011229Z
ACTION EUR-12

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E.O. 11652: GDS
TAGS: MPOL, NATO
SUBJECT: NATO INITIATIVES CHANGES TO TOR GUIDELINES

REF: (A) STATE 151934 (DTG 292318Z JUN 77), (B) USNATO
6134 (DTG 281016Z JUN 77), (C) USNATO 6148 (DTG 281415Z
JUN 77)

1. AT ASYG MUMFORD'S FIRST AVAILABILITY, DEFAD MET WITH
HIM TO DISCUSS THE US' RECOMMENDED CHANGES (REF A) TO THE
FORMAT FOR TOR'S TASK FORCE (REF B) AND TO LEAVE WITH HIM
A NON-PAPER CONTAINING THESE RECOMMENDATIONS. WE SUGGESTED
THAT MUMFORD COULD PREPARE FOR PANSA A SUPPLEMENT TO THE
FORMAT FOR FORWARDING TO TASK FORCE DIRECTORS, OR, IF TIME
DID NOT PERMIT, HE AND THE "EDITORIAL BOARD" ACTING FOR
PANSA COULD MODIFY THE DRAFT TOR'S, TO INCORPORATE OUR
RECOMMENDATIONS, ONCE THEY ARE RECEIVED JULY 4.

2. MUMFORD WAS GENERALLY AGREEABLE TO OUR SUGGESTIONS,
EXCEPT FOR PARA 6 REF A. HE SAID THE "EDITORIAL BOARD"
HAD CAREFULLY SELECTED THE WORDING OF PARAGRAPH (I) OF
"SUBSTANCE AND SCOPE" SO THAT THE EWG WOULD NOT HAVE TO
CONFIDENTIAL

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PAGE 02 NATO 06307 011229Z

GRAPPLE LATER WITH NINE DIFFERENT SETS OF RECOMMENDATIONS
FOR ORGANIZATIONAL AND PROCEDURAL REFORM, BUT COULD
SYNTHESIZE DIFFICULTIES IDENTIFIED BY TASK FORCE DIRECTORS
AND CONSIDER FOR ITSELF WHAT REFORMS ARE NEEDED. HOWEVER,
AT DEFAD'S URGING, HE AGREED TO CONSIDER MAKING THE WORDING
OF PARAGRAPH (I) MORE SPECIFIC, ALONG THE LINES OF THE US
SUGGESTION. MUMFORD ALSO EXPRESSED SOME RESERVATION ABOUT

PARAGRAPH 7, BUT AGREED TO SEE WHAT HE COULD DO ABOUT
ACHIEVING THE THRUST OF THE US PROPOSAL.

3. MUMFORD THOUGHT IT WAS TOO LATE TO FORMALLY ISSUE A SUPPLEMENT TO THE FORMAT, BUT FELT THAT HE COULD GET THE WORD TO TASK FORCE DIRECTORS INFORMALLY. HE ASSUMED THAT US LIAISON OFFICERS AT SHAPE AND ACLANT ALREADY HAD THESE RECOMMENDATIONS (WHICH WE CONFIRMED), BUT NOTED HE WOULD CONTACT THE "EDITORIAL BOARD" MEMBER FROM THESE HEADQUARTERS (GENERAL SEITH AND ADMIRAL BELL-DAVIS) AND FROM THE IMS. SINCE DR. LABERGE IS JUST RETURNING FROM WASHINGTON, PRESUMABLY HE KNOWS THE US SUGGESTIONS AS WELL. THUS ALL TASK FORCE DIRECTORS SHOULD BE INFORMED SOON. THEN, ONCE THE DRAFT TOR'S ARE RECEIVED, THE "EDITORIAL BOARD" CAN INCORPORATE ANY MISSING ITEMS. DEFAD AGREED THAT THIS SEEMED THE MOST EXPEDITIOUS WAY TO PROCEED.

4. COMMENT: IN THE NON-PAPER, WE MODIFIED THE LAST SENTENCE OF PARAGRAPH 5, REF A, TO READ "CONCERNING RESOURCE LEVELS, PROGRAMS SHOULD BE AS REALISTIC AS POSSIBLE, BEARING IN MIND THAT 1977 MINISTERIAL GUIDANCE CALLS FOR THREE PERCENT REAL ANNUAL INCREASES FOR ALLIANCE DEFENSE SPENDING AS A WHOLE". THE WORDING IN REF A IMPLIES THAT THE TEN PRIORITY AREAS IN THE LONG-TERM PROGRAM HAVE NO HIGHER PRIORITY THAN AREAS NOT IN THE PROGRAMS; E.G., THAT COUNTRIES' PERSONNEL PROGRAMS ARE ON A PAR WITH

CONFIDENTIAL

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PAGE 03 NATO 06307 011229Z

BADLY-NEEDED EQUIPMENT PROGRAMS IN COMPETING FOR FUNDS.
END COMMENT.

5. LATER THAT AFTERNOON, THE DEFAD HAD CONVERSATIONS AT SHAPE THAT REINFORCED MUMFORD'S RESERVATIONS CONCERNING PARAGRAPHS 6 AND 7 OF REF A. THE VALUE OF CHARGING EACH TASK FORCE TO COME UP WITH RECOMMENDATIONS FOR PROCEDURAL CHANGES WAS QUESTIONED AS WAS REF A'S APPROACH TO PRIORITIES, SINCE SUCH AN APPROACH COULD, INTER ALIA, LEAD TO IMBALANCES. FOR EXAMPLE, A BALANCED AIR DEFENSE PROGRAM MUST CONSIDER ALL APPROPRIATE WEAPONS (AIRCRAFT, GUNS, SAMS) THE GROUND ENVIRONMENT, AND COMMAND AND CONTROL. THE DEFAD NOTED THAT FOR SOME PROGRAMS, E.G., READINESS, ESTABLISHING PRIORITIES WOULD HAVE MORE APPLICATION THAN PERHAPS IN AIR DEFENSE. THE SUBJECT OF DIFFICULTIES IN MAKING THE INDIVIDUAL PROGRAMS "PROGRAMMATIC" CAME UP, AND DISCUSSION SHOWED SHAPE'S RECEPTIVITY TO HAVING A US EXPERT VISIT THAT HEADQUARTERS TO DISCUSS PROGRAMMING TECHNIQUES. THE DEFAD SAID HE WOULD CONTACT WASHINGTON ON THAT MATTER.

6. ACTION REQUESTED: WASHINGTON CONSIDER SENDING AN EXPERT TO SHAPE FOR CONSULTATIONS AND DISCUSSIONS OF

PROGRAMMING TECHNIQUES.BENNETT

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